

Resume

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Education

Yale Graduate School, M.Phil. in Economics (1979)

Yale Law School, J.D. (1975)
editor, Yale Law Journal

Yale Graduate School, M.A. in Economics (1975)

Yale College, B.A. (1972)
Phi Beta Kappa, summa cum laude, high departmental honors in
economics and political science, Chauncey Brewster Tinker
award (1970), Helen Davenport Fessenden award (1971)

Employment

Benjamin N. Cardozo School of Law, Yeshiva University
The Morris and Annie Trachman Professor of Law (2005-
present); Professor of Law (1986-2005); Associate Professor
of Law (1982-1986); Assistant Professor of Law (1979-1982)

courses: federal income tax, state and local tax, estate and
gift tax, pension and profit sharing plans, business
planning, legal problems of closely-held businesses,
trusts and estates, estate planning, international
taxation, corporate tax, partnership tax, acting
Director of Tax Clinic (spring, 2002)

University of Baltimore, School of Law
Visiting Professor (spring, 2023)

courses: federal income tax II, trusts and estates

Yale Law School
Visiting Professor of Law (2006-2007, spring, 1993; spring,
1992; spring, 1991); Visiting Lecturer (spring, 1990; fall,

1991; fall, 1992; fall, 2000)

courses: federal income tax, corporate and partnership tax,
state and local tax, estate and gift taxation

Cornell Law School

Visiting Professor of Law (2003-2004)

courses: federal income tax, state and local tax, pension
and profit sharing plans, international taxation

Columbia Law School

Visiting Professor of Law (1997-1998)

courses: federal income tax, international taxation, pension
and profit sharing plans

NYU School of Law

Adjunct Professor of Law (spring, 1995, spring, 1994,
spring, 1996)

courses: pension and profit sharing plans, tax policy
lecturer, NYU/IRS Continuing Professional Education Program
(spring, 2000)

subject: deferred compensation

Bergman, Horowitz, Reynolds, DeSarbo and Mauceri, P.C., New
Haven, Connecticut

associate (1976-1979)

areas of practice: general tax practice, pension and profit
sharing plans, estate planning and administration

Yale University Department of Economics

teaching fellow (1975-1977)

subjects: introductory macroeconomics and introductory
microeconomics

United States Court of Appeals for the Second Circuit

law clerk to Judge J. Joseph Smith (1975-1976)

Selected Judicial Citation of Writings

LaRue v. DeWolff, Boberg & Associates, Inc., 552 U.S. 248, 255
(2008)

Municipal Property Tax Director of Haifa v. Hadrad, Supreme Court
of Israel, No. 3012/18 (sitting date: 1/21/2019)

Cedeno v. Sasson, 100 F.4th 386 (2nd cir. 2024)

Rutan-Ram v. Tenn. Dep't of Children's Servs., 2023 Tenn. App. LEXIS 345, 2023 WL 5441029, Court of Appeals of Tennessee

Nolan v. Detroit Edison Co., 2021 U.S. App. LEXIS 8432 (6th cir.)

Stegemann v. Gannett Co., 2020 U.S. App. LEXIS 25406 (4th cir. 2020)

Steiner v. Utah State Tax Comm'n, 2019 UT 47 (Utah Supreme Court)

Teets v. Great-West Life & Annuity Ins. Co., 919 F.3d 1232 (10th cir. 2019)

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Milgram v. Orthopedic Assocs. Defined Contribution Pension Plan, 666 F.3d 68, 75-76 (2nd. Cir. 2011)

Bell v. Pfizer, 626 F.3d 66, 78 (2nd cir. 2010)

Campbell v. BankBoston, NA, 327 F.3d 1, 9 (1st cir. 2009)

Carte v. Am. Elec. Power Serv. Corp., 2022 U.S. Dist. LEXIS 146932

French v. BP Corp. N. Am., Inc., 49 Employee Benefits Cases 1266 (E.D. Ky. 2010)

Cooper v. IBM Personal Pension Plan, 274 F. Supp. 1010, 1021 (S.D. Ill. 2003)

Devillers v. Auto Club Ins. Ass'n, 473 Mich. 562, 619 (2005)

Books

TAXING THE CHURCH: RELIGION, EXEMPTIONS, ENTANGLEMENT, AND THE CONSTITUTION, Oxford University Press (2017)

THE ORIGINS OF THE OWNERSHIP SOCIETY: HOW THE DEFINED CONTRIBUTION PARADIGM CHANGED AMERICA (2007) Oxford University Press (issued in paperback: 2012)

Selected Briefs and Testimony

Reply Brief of Edward A. and Doris Zelinsky in the Third Department,
https://papers.ssrn.com/sol3/papers.cfm?abstract_id=6459000

Brief of Edward A. and Doris Zelinsky, Appellate Division, Third Department, New York Supreme Court,
https://papers.ssrn.com/sol3/papers.cfm?abstract_id=5854342

Petition to the Third Department of Edward A. and Doris Zelinsky,
<https://ssrn.com/abstract=5383962>

Reply Brief of Edward A. and Doris Zelinsky in the New York Tax Appeals Tribunal, <https://ssrn.com/abstract=4789154>

Brief Amicus Curiae of Professor Edward A. Zelinsky in State of Utah v. Su,
https://papers.ssrn.com/sol3/papers.cfm?abstract_id=4716940, 2024 U.S. 5th Cir. Briefs LEXIS 2143 (2024)

Brief of Edward A. and Doris Zelinsky Before the New York Tax Appeals Tribunal,
https://papers.ssrn.com/sol3/papers.cfm?abstract_id=4702877

Brief of Edward A. and Doris Zelinsky in DTA #830517 and 830681,
<https://ssrn.com/abstract=4477748>

Reply Brief of the Petitioners-Taxpayers Edward A. And Doris Zelinsky, <https://ssrn.com/abstract=4533621>

New Hampshire v. Massachusetts, 2020 U.S. S. CT. BRIEFS LEXIS 7708

Gobeille v. Liberty Mut. Ins. Co., 2015 U.S. S. Ct. Briefs LEXIS 3038

Comment on Department of Labor Proposed Regulations on ESG Investing, Prudence and Loyalty
https://papers.ssrn.com/sol3/papers.cfm?abstract_id=3974783
<https://larc.cardozo.yu.edu/faculty-testimony/8/>

Selected Articles

"The Uneasy Case for the Stability of Property Tax Revenues: Reflections on *Tax Equity Now NY LLC*, Proposition 19 and 'Dark Stores'", _____ ABA Tax Lawyer _____ (forthcoming)

"Legislating Loyalty" in David Pratt (ed.), New York University Review of Employee Benefits and Executive Compensation (2026) (forthcoming)

"Defining Political Activity Under the First Amendment," 190 Tax Notes Federal 1453 (2026)

"Executive Order 14330: A Solution in Search of a Problem," 2025 Cardozo Law Review De Novo 137

"Defending U.S. Citizenship-Based Taxation in Theory and in Practice: An Essay on Fiscal Citizenship in a FATCA World." 46 Cardozo Law Review 2361 (2025)

"Tie-breaking and Diversification: The Continuing Relevance of the District Court Opinion in *Utah v. Micone*," Chapter 8 in David Pratt (ed.), New York University Review of Employee Benefits and Executive Compensation (2025)

"Johnson Amendment Scope Unsettled Despite *National Religious Broadcasters* Settlement," 188 Tax Notes Federal 1065 (2025)

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"The First Amendment, Rev. Rul. 2007-41, and Minnesota Voters Alliance," 185 Tax Notes Federal 1567 (2024)

"*Brookdale* and *Backus*: Pointing to the Taxable Future of Hospitals," 113 Tax Notes State 759 (2024)

"Regulating Donor-Advised Funds: Establishing Tax Parity With Private Foundations," 183 Tax Notes Federal 2149 (2024)

"Situating the Modern Public Trust Doctrine in Trust Law: The Duty of Loyalty and the Case for Bifurcated, De Novo Judicial Review," 42 Va. Environmental L. J. 1 (2024)

"The Case for Taxing Nonprofit Hospitals," 181 Tax Notes Federal 641 (2023)

"(Some) ESG Supporters Should Oppose the DOL's Tie-Breaking Rule," in David Pratt (ed.), New York University Review of Employee Benefits and Executive Compensation (2023)

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"The Commerciality of Non-Profit Hospitals Requires Them to Be Taxed: Bringing the Debate to a Conclusion," 42 Va. Tax. Rev. 401 (2023)

"Riverboat Gambling: Section 401(k), Cryptocurrency, Prudence, and FTX," 177 Tax Notes Federal 1412 (2022)

"How Should Congress Respond to *Jarvis*? The Case for Letting States Experiment With Private Sector Retirement Savings Plans," in David Pratt (ed.), New York University Review of Employee Benefits and Executive Compensation (2022)

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"Expand the Taxation of Educational and Other Charitable Endowments," 173 Tax Notes Federal 799 (2021)

"The Case for Limiting The Estate and Gift Tax Charitable Deductions," 173 Tax Notes Federal 667 (2021)

"The Ninth Circuit's *Jarvis* Opinion: A Correct Application of Retrenched ERISA Preemption," in David Pratt (ed.), New York University Review of Employee Benefits and Executive Compensation (2021)

"A Response to the Initiative to Accelerate Charitable Giving," 170 Tax Notes Federal 755 (Feb. 1, 2021)

"Defining Who Is An Employee After A.B.5: Trading Uniformity and Simplicity for Expanded Coverage," 70 Catholic Univ. Law Rev. 1 (2021)

"The Supreme Court Should Hear *New Hampshire v. Massachusetts*," 98 Tax Notes State 1179 (2020)

"The Proper State Income Taxation of Remote and Mobile Workers,"

12 Columbia J. of Tax Law No. 1 available at journals.library.columbia.edu/index.php/taxlaw/announcement/view/350 (Oct. 21, 2020)

"A Tale of Two Bills: Preventing the Double Taxation of Remote Workers," 97 Tax Notes State 1163 (2020)

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"New York's Ill-Advised Taxation of Nonresidents During Covid-19," 96 Tax Notes State 1001 (2020)

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"*Wynne* and the Double Taxation of Dual State Residents," 92 State Tax Notes 31 (April 1, 2019)

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"Religious Exemptions," (book review), J. of Church and State (Sept. 27, 2018)

"Section 4968 and Taxing All Charitable Endowments: A Critique and a Proposal, 38 Va. Tax Rev. 141 (2018)

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"The Right Way to Amend the Johnson Amendment," 156 Tax Notes 231 (2017)

"Churches' Lobbying and Campaigning: A Proposed Statutory Safe Harbor for Internal Church Communications," 69 Rutgers Univ. L. R. 1527 (2017)

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"Defining Residence for Income Tax Purposes: Domicile as Gap-Filler, Citizenship as Proxy and Gap-Filler," 38 Michigan J. of Int'l L. 271 (2017)

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"The Aftermath of *Hobby Lobby*: HSAs and HRAs as the Least Restrictive Means," 42 Rutgers Law Record 109 (2015), reprinted in Alvin D. Lurie (ed.), New York University Review of Employee Benefits and Executive Compensation (2015)

"Why *Wynne* Worries Me," 57 Vanderbilt L. Rev. En Banc 207 (2014)

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"California's Once and Future "Amazon" Law, 62 State Tax Notes 83 (2011)

"Winn and the Inadvisability of Constitutionalizing Tax Expenditure Analysis," 121 Yale L.J. Online 25 (2011)

"Lobbying Congress: Amazon Laws in the Lands of Lincoln and Mt. Rushmore," 60 State Tax Notes 557 (2011)

"The Siren Song of State Amazon Laws: The Colorado Example," 59 State Tax Notes 695 (2011)

"Citizenship and Worldwide Taxation: Citizenship as an Administrable Proxy for Domicile," 96 Iowa Law Review 1289 (2011)

"New York's Appellate Division Upholds the Empire State's 'Amazon' Law: A Comment," 59 State Tax Notes 93 (2011)

"The Paradoxes of Oklahoma's Amazon Statute: Weak Duties, Expansive Coverage, Often Superfluous, Constitutionally Infirm," 58 State Tax Notes 241 (2010)

"The Health-Related Tax Provisions of PPACA and HCERA: Contingent, Complex, Incremental and Lacking Cost Controls" in Alvin D. Lurie (ed.), New York University Review of Employee Benefits and Executive Compensation (2010)

"The Constitutionality (and Futility) of Colorado's Amazon Law," 58 State Tax Notes 113 (2010)

"Reforming Health Care: The Paradoxes of Cost," 31 Journal of Legal Medicine 203 (2010), delivered as the Dr. Arthur Grayson Distinguished Lecture at the SIU School of Law and published as Paper Number 16 of the Paul Simon Public Policy Institute of SIU

"The False Modesty of *Department of Revenue v. Davis*: Disrupting the Dormant Commerce Clause Through the Traditional Public Function Doctrine," 29 Va. Tax Rev. 408 (2010)

"New York's 'Amazon' Law: Constitutional But Unwise," 54 State Tax Notes 715 (2009)

"*Golden Gate III: San Francisco's Health Care Security Ordinance*," 52 State Tax Notes 559 (2009) reprinted in Alvin D. Lurie (ed.), New York University Review of Employee Benefits and Executive Compensation (2009)

"The Aftermath of the Cash Balance Controversy: Applying the Contribution-Based Test for Age Discrimination to Traditional Defined Benefit Pensions," 29 Va. Tax Rev. 1 (2009), reprinted in Alvin D. Lurie (ed.), New York University Review of Employee Benefits and Executive Compensation

"Muddling Through: The Continuing Importance of Employer-Provided Health Care," in Alvin D. Lurie (ed.), New York University Review of Employee Benefits and Executive Compensation (2009)

"The Paternalistic Ideology of ERISA and Unforgiving Courts: Restoring Balance Through a Grand Bargain" 26 Hofstra Labor and Employment Law Journal 341 (2009)

"Interpretive Bulletin 08-1 and Economically Targeted Investing: A Missed Opportunity," 82 S. Cal. L. Rev. Postscript 11_ (2009), <http://law.usc.edu/students/orgs/lawreview/documents/Gould.pdf>. reprinted in Alvin D. Lurie (ed.), New York University Review of Employee Benefits and Executive Compensation (2009)

"Employer Mandates and ERISA Preemption: A Critique of *Golden Gate Restaurant Association v. San Francisco*," 50 State Tax Notes 503 (Nov. 24, 2008), reprinted in David J. Reilly (ed), Employee Benefits and Executive Compensation, Proceedings of the NYU 59th Annual Conference on Labor 497 (2010)

"The Massachusetts and San Francisco Health Care Experiments: Cost, Coverage and the Defined Contribution Paradigm," Chapter 6 in Alvin D. Lurie (ed.), New York University Review of Employee Benefits and Executive Compensation (2008)

"Rethinking Tax Nexus and Apportionment: Voice, Exit and the Dormant Commerce Clause," 28 Virginia Tax Rev. 1 (2008)

"Tax Incentives for Economic Development: Personal (and Pessimistic) Reflections," 58 Case Western L. Rev. 1145 (2008)

"The Prohibited Transactions Rules," Chapter 19 in FEDERAL INCOME TAXATION OF RETIREMENT PLANS, Alvin D. Lurie (ed.) Matthew Bender

"New York's 'Convenience of the Employer' Rule is Unconstitutional," 48 State Tax Notes 553 (2008)

"Employer Mandates and ERISA Preemption in the Ninth Circuit," 47 State Tax Notes 603 (2008)

"The Incoherence of Dormant Commerce Clause Nondiscrimination: A Reply to Professor Denning," 77 Miss. L. J. 653 (2007)

"The New Massachusetts Health Law: Preemption and Experimentation," 49 William and Mary Law J. 229 (2007)

"*Davis v. Department of Revenue*: The Incoherence of Dormant Commerce Clause Nondiscrimination," 44 State Tax Notes 941 (June 25, 2007) reprinted at 118 Tax Notes 57 (July 2, 2007)

"Backdated Options Are Unreasonable Compensation," 114 Tax Notes 771 (2007) (February 19, 2007)

Edward A. Zelinsky & Brannon P. Denning, Debate, *The Future of the Dormant Commerce Clause: Abolishing the Prohibition on Discriminatory Taxation*, 155 U. Pa. L. Rev. PENNUMBRA 196 (2007), available at <http://www.pennumbra.com/debates/debate.php?did=7>

"*Cooper v. IBM Personal Pension Plan*: A Critique," in Alvin D. Lurie (ed.), *New York University Review of Employee Benefits and Executive Compensation* (2007) (chapter one), available at <http://ssrn.com/abstract=926560> and at 14(2) J. of Pension Benefits 15 (2007)

"Is Maryland's 'Wal-Mart' Act ERISA-Preempted?" 41 State Tax Notes 561 (2006)

"Maryland's 'Wal-Mart' Act: Policy and Preemption" 28 Cardozo Law Rev. 847 (2006), reprinted in Alvin D. Lurie (ed.), *New York University Review of Employee Benefits and Executive Compensation* (2007) (chapter two)

"Employer Convenience, Telecommuting and the Constitution: The Empire State Really Strikes Back," 40 State Tax Notes 451 (May 8, 2006)

"The Defined Contribution Paradigm: Why It Happened and Why Social Security Accounts Didn't (At Least Not Yet)" in Alvin D.

Lurie (ed.), New York University Review of Employee Benefits and Executive Compensation (2006), reprinted in David J. Reilly (ed), Employee Benefits and Executive Compensation, Proceedings of the NYU 59th Annual Conference on Labor 151 (2010)

"Cuno: The Property Tax Issue," 4 Georgetown J. of L. and Pub. Pol'y 119 (2006)

"Deregulating Marriage: The Pro-Marriage Case For Abolishing Civil Marriage," 27 Cardozo L. Rev. 1161 (2006)

"Ohio Incentives Decision Revisited," 37 State Tax Notes 859 (September 19, 2005), reprinted at 108 Tax Notes 1569 (September 26, 2005)

"Against a Federal Patients' Bill of Rights -- The Sequel," in Alvin D. Lurie (ed.), New York University Review of Employee Benefits and Executive Compensation (2005)

"Do Tax Expenditures Create Framing Effects? Volunteer Firefighters, Property Tax Exemptions, and The Paradox of Tax Expenditure Analysis," 24 Virginia Tax Rev. 797 (2005)

"The Defined Contribution Paradigm," 114 Yale Law J. 451 (2004)

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"Defined Contribution Plans After Enron: Exploring a Paradigm Shift," in Alvin D. Lurie (ed.), New York University Review of Employee Benefits and Executive Compensation (2004)

"Cash Balance Plans and Age Discrimination," 101 Tax Notes 907 (November 17, 2003) reprinted in Alvin D. Lurie (ed.), New York University Review of Employee Benefits and Executive Compensation (2004)

"Against A Federal Patients' Bill of Rights," 21 Yale Law and Policy Review 443 (2003) reprinted in Alvin D. Lurie (ed.), New York University Review of Employee Benefits and Executive Compensation (2003)

"Restoring Politics to the Commerce Clause: The Case for Abandoning The Dormant Commerce Clause Prohibition on Discriminatory Taxation," 29 Ohio Northern Univ. L. Rev. 29

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"The Once and Future Property Tax: A Dialogue with My Younger Self," 23 Cardozo Law Rev. 101 (2002)

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"Egelhoff, ERISA Preemption and the Conundrum of the 'Relate To' Clause," 91 Tax Notes 1917 (June 11, 2001)

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"Pegram and Preemption: Patients' Rights and The Case for Doing Nothing," 88 Tax Notes 1053 (August 21, 2000)

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"Are Tax `Benefits' Constitutionally Equivalent to Direct Expenditures?" 112 Harvard Law Rev. 379 (1998)

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"Accountability and Mandates: Redefining the Problem of Federal Spending Conditions," 4 Cornell J. Law and Policy 482 (1995)

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"Tax Policy v. Revenue Policy: Qualified Plans, Tax Expenditures and the Flat, Plan Level Tax," 13 Va. Tax Rev. 591 (1994)

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"Unfunded Mandates, Hidden Taxation and the Tenth Amendment: On Public Choice, Public Interest and Public Services," 46 Vanderbilt L. Rev. 1355 (1993)

"The Keystone Decision: The Case for Legislative Repeal," 60 Tax Notes 1025 (August 16, 1993)

"James Madison and Public Choice at Gucci Gulch: A Procedural Defense of Tax Expenditures and Tax Institutions," 102 Yale L. J. 1165 (1993)

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"Pensions and Property Contributions: Wood, Keystone, and the Supreme Court," 56 Tax Notes 651 (August 3, 1992)

"Qualified Plans and Identifying Tax Expenditures: A Rejoinder to Professor Stein," 9 Am. J. Tax Policy 257 (1991)

"Greenmail, Golden Parachutes and the Internal Revenue Code: A Tax Policy Critique of Sections 280G, 4999 and 5881," 35 Villanova L. Rev. 131 (1990), reprinted at 41 Monthly Digest of Tax Articles 22 (February, 1991) and 41 Monthly Digest of Tax Articles 21 (March, 1991)

"Another Look at Tax Law Simplicity," 47 Tax Notes 1225 (June 4, 1990)

"The Tax Treatment of Qualified Plans: A Classic Defense of the Status Quo," 66 N. Car. L. Rev 314 (1988)

"The Deductibility of State and Local Taxes: Income Measurement, Tax Expenditures and Partial, Functional Deductibility," 6 Am. J. Tax Policy 9 (1987)

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earlier publications available upon request

Additional Professional Activities

lecturer on tax, estate planning and pension topics to audiences including Tax Section of the American Bar Association, Connecticut Society of CPAs, Commercial Law League of America, National Employee Benefits Institute, The Federalist Society, the Urban Land Institute, Georgetown Law School Tax Policy Seminar, Virginia Law School Tax Group, The ERISA Industry Committee, Harvard Tax Policy Seminar, University of Michigan Law School tax workshop, NYU-Federal Reserve Bank of NY working group on New York City finances, Cornell Law School faculty seminar, National Tax Association, Tax Foundation, tax section of the New York State Bar Association, New York Tax Study Group, University of Minnesota Law School (in cooperation with Tax Subcommittee and Minneapolis Lawyers Chapter of The Federalist Society), Tax Executives Institute, National Association of State Bar Tax Sections, Foundation for Accounting Education's New York State Taxation Conference, UCLA School of Law tax policy colloquium, William & Mary School of Law faculty seminar, Case Western Reserve Law School, Committee on Employee Benefits of The Association of the Bar of the City of New York, tax section of the Connecticut Bar Association, University of Kentucky School of Law, Institutional Investor Educational Foundation, Association of American Law Schools Section on Employee Benefits, Hofstra Labor and Employment Law Journal conference on ERISA, Arthur Grayson Distinguished Lecturer at Southern Illinois University School of Law, Yale Law School Federalist Society, Yale Law School Center for the Study of Corporate Law, National

Association of Recording Merchandisers, Yale Law Journal note discussant, Elon University Law School faculty seminar, University of Connecticut School of Law symposium, Yale Women's Leadership Initiative, University of Minnesota Law School Corporate Institute Forum on Taxation and Regulation; American Enterprise Institute; Radzyner School of Law, Interdisciplinary Center (IDC), Herzliya, Israel; University of Michigan Law School Conference on Citizenship and Taxation, Columbia-Hebrew University Tax Conference in Jerusalem; TaxConnections.com debate; Nassau County Bar Association, tax section; NYU 41st Institute on State and Local Taxation; Multi-State Tax Commission annual meeting

invited witness, Congress of the United States (House Judiciary Committee, Subcommittees on the Constitution and Commercial and Administrative Law, May 2005, testimony printed at 36 State Tax Notes 713 (2005); Joint Economic Committee, May, 1995; House Economic Opportunities and Education Committee, June 1995); Governor's Commission on School Choice (Connecticut) (January, 1996)

speaker, U.S. House of Representatives briefing (October, 2010) (subject: Telecommuter Tax Fairness Act)

statements submitted to House Judiciary Subcommittee on Commercial and Administrative Law, November 2007, printed at 2007 STT 217-1, and February, 2010

admitted to practice in New York and Connecticut and various federal courts including United States Supreme Court, United States Tax Court, United States District Court for the District of Connecticut and the United States Court of Appeals for the Second Circuit

Selected Civic Activities

director, Connecticut Retirement Security Advisory Board (since 2017)

pro bono tax counsel to nonprofit charities including Greater New Haven Holocaust Memory, Inc.

City of New Haven, Connecticut

Board of Finance (1990-1993)

Board of Aldermen (1973-1988) including president pro tem

(1976-1978), chairman of aldermanic committee on
charter revision (1979), chairman of aldermanic
committee on municipal services (1982-1984) and
chairman of aldermanic committee on legislation (1984-1988)
Redistricting Commission (1976-77)
Mayor's Commission on Cultural Affairs (1976-1977)

B'nai B'rith International Youth Commission (1984-1987)